~ 20. (F720/128) Leerer - 9.7.38 Two copy of lettin to C.I.I) Judy deck. June For . Sine h. Lealand regarding the strategical importance of the Pacific Islands uper 1 + 3 m - /37. 2 - W. Pac. Seeret - 13.6.38 Comments on deep from Box. Inl h. Lealand endred in w. 1. Subject to the views of the loth. Deps + his Rigg! send My of 2, withour enclosure, to the Co. J. L. Lefce the D.O. Better enclosed DWHW Ceken W. Bugg Pole Byes we have you obour, blene. t. Stoward 46 I have no special obsurs the Horis 2077 nor I. I suppose N.Z. harno scaplanes Attentone looks for Jacilitus for Canaplanes loghum ! as brown by les wicken 20/7 Malder 1 and 500, refer (Sprowers 21/2 21.21 tour

To: l. s. w. (w/ > wormers) lune. 23.7.38. . D.D. ((516.37 mu) lune .. am.) (516.37 mu) lune .. 25.7.38. - C1.1) 1455-B leaver - 28.7 38 Strategic importance of the (hor gighesa) Pacific Islands ho. 6 appears as item 15 an the agenda for the buels 27th July av 4. 3 pm Du the lakes W. sigg 60/3 2017 himseles of CID. meeting. Howard 2:8/7 above C. 1. D. explained that our letter of 25.7-38 would not be brought up at the meeting Healder 19.7

7 — C17 1463-B Lecur — 23. 4. 38 strategic importance of the Pacific Islands. Aund Ledy.

Allower 29.8.38

alone P. D.o (F. 720/136) Lene -10.9. Jt. 41 - to copy belignam ho. 116 heard to N.Z. of 9th Sept. agreening proposals et. do of her surger ben light ele-No. 8 fellers uper the combinering 11- C. 1. D. Xuly of 24/4/38 - ref Afterelat 12/3/38 Wast extract from CID, humber of Menting of 27th July . Then coursider wheat we are to say to the Her in view of x. Aprowan 149

9. 0.0. Semi Sunedrate (F. 720/14) -139.38 Ry 8- incloses copy believan from Jugen 10.2 of 12.9. 81 referring to arrangements in proposed landing ground in Figi. I proune the do. I am q wie be sensitived at an early telling of the C. I.D. I sent then he seff seen be sent to hew Zealand? Os you well see it is frefaul to comme the survey in Tigi early a Collete . Aftrelal 14.9.38 L. By Pam Defe. 10 - Rodracer Jone 33 les humis of the I do not know when No. 7 was not brought up at the C.D. weeking of 27/7, lest it will be Seen from conclusion (d) of No. 10 aut du Hor for to. P. will A be invited to alter an Conference L' discuss Pacific Islands multers. In any case, we should at over till Si Arthur Richards by be. refer 2 of the C18 decision; for it will be Cen that the end. 69 har been repealed to him. I suchie dept. Aldoward 14/9

I donor thuis that we can yet assume their A is correct. all that the C.I.D. how agrees so for is totake note of the views expressed by the Sofs asto the High Comme being anouated with the proposed Conference. nodewicon has yet been renched as to the Conference - see Conchesion (C) in 10 and lastrenteme ofencloseure ni 8. moreoon the D.O. in 9 arte for co. obsons on the suggestion that the New Jealand Gow Thomas make the arrangements for the proposed survey in dereit corres with the Her. This obviously denravie that this studbe done. Lumed therefore telegrapher to the Her as in the revised agr horewith Then send way of that telegram to the J.O. in a letter concurring withe proposal for for dereit communication between 23. The Her in your to the survey arrage Comes of own letter owners to AM TEID WATE

The DO herre arted for an carey when to 9 while

Washer and of

28. 16/9/38 F. J. Howard Day

Tel 20 83 Secret 6 Thegh a w. Pacific 16/9/3. 20 DO. - Mc 11. - 9 anni - 3 · A. M. }-Mc12 · encl - LFF. 20.9.38. 15. To D. o Seeme (-Copy) 21.9.36 (Origin 13/3/64/37 yee Seeme) no. 7 is down for consulation atte meeting of the C.I.D. lobe heed on Thursday, 6th October. I attack a note for the use of the Sofs on other Co, representation as the logsty Halde 5/10 the ruste, of which a copy is attached, has been included in the bruf for the S. IS. Lishwith of - C1) (6/17/5) Lecres - 17.10.38 of 333 nd meets type

See 14/3164 and 14/3164/38. ? Want for the sty from head Zealand to the lity on that has sent an 15/10/38 - see 16/3164/38. Ifbrilal 25.10.38 -720 Quele lue have said nothing to the Het West Pacific Since No. 11 was Sent, and Ruile we englit now * by telgram. tell him of Coul. (c) of No. 17, adding that the N.Z. gov! has been asked to co-operate in this watter on the Same basis as previously, office for Korti A (En 16/3 dby). Attoward Ispeo See the mimles on freether 14/3164 - ? mail aby from NZ asar 28/x I agree. hig have been aded for early reply which shows in any can come in before the and of the month 18 . ? Mus Jealans Let 14. Secret 25/x/88 26.60.38
19 - NJealand Let 115 Secret 26/x/38 2019 To Ab W. Pac Tel 108 Leever 31.10.38 (m 18/3164/38)

To: am 21 20 .. D.O (MC.18) Sunt L77. 1-11.38 77 7 .. C.I.D 73 74 (on 18/3/64/38 fm) .. 7.0. 24 33 W > .. Guny. MEarcher So Secret - 26/x/38 Conference 27 26 In copy of uply 1. Wanter (25) or see say anything to the H.a. Don't this armet. will 26 +27 It would not same practicable to take any as A But and what its score oball be. measurable Tattack drift dep. in accdu with the simules on 18/3/64/38 1.11.98 To: Writ Pac lune (wr- 18919) a. 11. 38.

29 CSD. red Oct 2. copy of a letter from Holles 1. 30 Copy of letter from Etale to archer to reposed becape Island Conference Registered here for record Publy Cophini 31 Hubertson Cowh - 12.11. 38 In copy of like to Dyon in anda copy of their kudbetter go on the ans containing the after in questions Themburky logobanj 17-11-38 32 Herberton (Comp) _ In Cofleke to auchen in fresen Confer on Franker au router Atealin (Jul sever) A 3164/58 defailmental medang to decurs Am Gods policy 34 DIR Rejde Seener (Comp) _ Mor 1938 2. Aleker to aucher (Doms) ur perfores Wycalam) Confer on Tacipe So.

Jung li mishuders brund ing, 25, 27, 29, 30

Sheresa, which are really geographical
word not dealt with on his geographical
file (86059). Their reps halian has been
discursed a it has been decided to leave to
Them as They are now reps lies, as they
deal with anik out of a C.ID
meeling. 32, 34 (copies of) should also
be registered on (86059).

DONA

It will be seen from 33 (ind after (51))

Nial the F.O supposed that the following be discussed at the meeting to be held tomorrow at which Pacific Islands question are going to be generally discussed.

35

I'm D.O han prepared a resume 35 of the conin - now annexed. 14 Dixar asked me for the C.O vian: & I Wid him that ar thought that a confrience was putally necessary: but that its nature had beller to discured. We can , if necessary, Change This user as a wealt of Un discurria i & / Confin that I have no strong views as to the Exact scape of the conference. Whalive hoppiers I cannot but think itect it could be desichte potonte of the tout are there are many & quertions in the W. Pac - het only air voules & d'Effrue but political questions- certainly in your to the funessian of W. Pac

15 (and - [E.S. Julies of the bive (sland) en alich a enference is desirable -But lin discussion my clear the air: d the ur can make our final Lecum mendali an affir it. ABEM 23/xi/38

Lague

The Conference Discussed theo. Wast for the record.

Wy Nigy of the store

O.A.C. 1635-Note by Secy, u Paupe do

no. 36 appears as item 1 m the agenda for the meeting of the 12th Dean ar spin. Awthoben 5/2 DDC to be held in hiriday

Mr. Bigg.

I understand from Major Jacob that unless we wish to suggest some item for the agenda of the proposed conference which is definitely controversial, and of which other Departments should therefore receive prior notice, it will suffice if we make our suggestions orally at the meeting on Monday next.

Mr. Acheson has been good enough to say that P. and M. Department will take over the responsibility of putting forward suggestions on behalf of the Colonial Office, and that a representative of that Department will attend the meeting for this purpose. If there are any suggestions which you would wish to make you will no doubt consult Mr. Acheson so that an agreed statement can be presented to the Committee.

So far as the strategic aspects are concerned, we can safely leave the Service Departments to raise them.

7th December, 1938.

I have spoken to Me Herbertson. The AM will make suggestions in regard to an matters loss desumed and will lebour know before Monday what suggestions they bropose to make, souste gwi us an opportunity grammenting.

Cof Begg:
7/12

The P. and M. Dept. is concerned in this matter as regards the political aspects and - in Mr. Lee's absence - as regards the defence aspects.

and they are very to much active to

on the defence aspects the Air Ministry and the Admiralty will be represented . I do not think that there is anything that we can usefully suggest at this stage.

On the political aspects there are:-

(a) The question of concerting an agreed policy with the Australian and New Zealand Governments regarding the general attitude which should be adopted towards any further claims made by the United States Government in relation to islands in the Western Pacific, the proposed four Power conference, etc.

This is, strictly speaking, more of a Foreign Office matter than a matter for us, and no doubt the Foreign Office representative will make it clear that they want an item of this kind to be included in the agenda.

- which should be adopted in regard to the Line
 Islands. At present we have not defined our view.
 The Islands are uninhabited, and neither the U.S.
 Government nor any other Power have, so far as we know, shown any inclination to claim them. But I suppose they may be a potential bargaining counter with the United States and, presumably, they may possibly have some value in relation to the defence of New Zealand and/or Australia. At present they are "in the air", but we ought to know where we stand about them.
- (c) I suppose it is just possible that the Australian and New Zealand Governments might make some suggestion about the handing over of the odinary administration to them of some of these Islands. Such a suggestion would, I think, be quite outside the scope of the discussions which are here projected and their inclusion in the agenda should be resisted.
 - (d) Finally, it occurs to me that these matters

v. A Bering

which questions of expenditure will be involved. For example, measures are being initiated for the construction of air stations on Hull and Christmas Islands. At present the Treasury is presumably going to pay, and it occurs to me that the discussion might perhaps extend to the financial aspects and the question of division of cost. But if other Departments do not think the stage has been reached at which this financial matter need be considered, I should not be inclined to press it qua the C.O. Its mainly a manual matter.

Mr. Bevir will attend the meeting of

the O.D.C. on this subject as the representative of the P. and M. Dept.

Since dictating the atm, I have had a more with for Dixon. In a result I understand he will raise at he meeting the question of HTOS representation at he meeting the question of HTOS representation at he Confesence invites of the fact that Sir It. at the Confesence invites of the fact that Sir It.

Battinbee with to have able to be to the sir New Battinbee with to have able to be raised in find the greation which should be raised in should fir It sucke 90? I should arrow this affirmatively.

Finally, it might be except to descrip feet in the agenda of the Confesence the greater of the

Arwards april of letters to ode AMD. No action on No 27. r. minuetes alm as to No 36. Si C. Parthium, You will probably wishe to discuss with the Delt- befre the O.D.C meeting on monday vest. I have no special comments to Often on points of Ital. The importance of Keeping in rep with the U.S.A. is obvious; personally I shald rate it for above any "strategic" advantages that may attach to Establishing a claim to this a that island a group of islands. As to the possible transfer to Australia or New Zealand 1 any (or all) of one interests in

the Pacific, I open that discussion world he prematerie. But the Westign is one that is bound to come up in the future, a will have to the considered seriously on its wents, 8/12/38 38 — ODC 1642 Seever - 7.12.38 huma by the D. of M. O + I., W.O. In sujce 36. This paper was added the Obec held humany reth Deer. awair humais awaix humes De Haw Colores 38 Copy for Il 179 See to No gealand "Hofs8
re UK. Australia. No confee ou general reg on 86059/38 4 Pac

39. DO, 420/17) Lee _____ 14. 12. 38 Leauder vat to Christma I. · Sweet a copy of the reply Melade. 20.12.38. 40 So. Secret 14-12-38 In Gleke to Major Said CID unclosing a work I he political items which it is desirable to place on he agenda of the peoposed confer between Amborton Australia, Nojeal . UK. in Pacific . So. 38a : Mal 3 39 ? As proposed 40. ? he has letter weil for a cofe of / to D.C minutes. adam 22/12 les. I veno a copes of the any osc /have put minutes to N. Arleson vome time ago WyBer HI DDG Munde N°329 - 21. 12. 38
Results of discussion of 381" walus held 12.12. 38
or Chagetie unportain of Pacific . then suggestions will nodouor be communicated by the D.O. Chew Zealand but the Dyrioile wish to comice whether they Moneabe communicated similationeously or in advance to the Her at Lewa Wylish

(ma HME i ce Communication) done - vide Nosan.

I assume that the new very will be for sac S.O. to parto sac Gove . y New Zealows the DAME wish 10 hour this conference some to Communicate 10 Them bear the proportion agende han the house of the B. yearestilis of HMG i we U.V. It veems to me that il will be lest to commissioner his di H. huhe at the vame time is the D.O. Communicate with The New Zentens un Anscralia, wettenst if it is prosure 10 give him us advenue intimution of we und prosen for we enjeum, wis might be convenent to him to telegrape so he was a consideres them for truck while mister clash conference.

hace the question of triefing the truen of.

I.K. representations was to truen of.

I pros this things N. Discon,

as he may to the to confirm that Dio.

proper or the win or the hour

indication.

74hee - 24/12

I agree that it would now be describble
to tell for It Ruke that it is proposed
to how this conference. that who into the street
second decrease of the seprementations of these.

referring to No.28; saying that according informed the New Zealand Govt. as in No.38A; promising further information regarding the arrangements for the conference as soon as possible, and saying that a conference takes place he shall be one of the representatives of H.M.G. M.K.

despatch giving the items which H.M.G. propose to suggest to the New Zealand Govt. for inclusion in the agenda, as the in the enclosure to No.41.

The despatch should also include or promise, a brief on these items. As regards some of them, e.g. item 1, it will probably be found that all the necessary papers for the brief have been or are being sent to the H.Cr. on 86059/38. But I am by no means clear that he has been fully briefed on other items, such as for example, items 4, 5 and 6 and 9 and 10.

apparently five representatives of H.M.G. at the conference, and it will be involved I suppose that all these representatives should have copies of all the documents included in the brief under each item.

Finally, it seems to me that if trans. is to propose to the New Zealand Govt. that certain items should be put on the agenda, it is a matter for consideration whether they should accompany their proposals by a memorandum under each head, which the New Zealand Govt. could circulate to the various at the anternal representatives as a basis for discussion.

It is, I imagine, out of the question for the preparation of any memoranda of this kind to

+ circulating

be left for the U.K. representatives. They are probably meeting for the first time at the conference itself and will not be in a position to collaborate in the preparation of memoranda.

It is I suppose possible that the brief provided for the U.K. representatives might be suitable for this purpose and could be communicated to the New Zealand Govt. But I rather doubt it - partly because it will be too voluminous; partly because the documents in the brief will not have been prepared as a basis of discussion at a conference of this kind and will hardly be in a form suitable for this purpose; and partly because it may be the case that the instructions sent to the representatives of H.M.G. on some points may contain matter or be cast in a form which it would be inappropriate to communicate to the Govts. of Australia and New Zealand.

These reflections suggest that it might be advantageous to have a further inter-departmental committee to consider the questions which arise in connection with the preparations for this conference. I would suggest that, if this proposal is adopted, the arrangements for the discussion should be in the hands of the O.D.C. which has already acted as a coordinating body in this matter and has facilities for the duplication of papers which the Departments do not possess. I do not quite know who would represent the C.O. on such a committee, if it is formed, but the P. and M. Dept. (on the political aspect) and the General Dept. (on the air communication and defence aspects) are all involved. But perhaps this could be left for arrangement between Mr. Bevir, Mr. Lee and Mr. Bigg.

lost in getting ahead with this question of briefing the U.K. representatives and furnishing the New Zealand Govt. with any papers which it may be considered desirable to provide for circulation at the conference. These prestrans are secret, and presumably documents will have to go by the all sea mail which will take some time. On the other hand, it is not desired that the assembling of the conference should be delayed longer than is absolutely necessary.

abofichese 29/14/38.

I have spoken to Mr. Acheson. There First, that though Sir H. Luke are three points. will be one of the representatives of H.M.G. in the U.K., he will be there to put the point of view of Fiji and the Western Pacific. Secondly, it follows that the "brief" sent to him should not be so much instructions as/how to proceed but information as to the attitude of H.M.G. on the question subject to any views which the man with Conference, in view of its local knowledge, can Thirdly, it is important from the point form. of view of the P. and M. Dept. that the future Line of the Islands should be settled, because we do not want the Japanese moving in there. It would be better

and the Jafo and the Jeile U. 2, it downt & U. 2, it downt & 2. If M. 9. definitely settled to be either ours or the U.S. Government's. Personally, I see no reason why we should not let the U.S. take them over whatever our claims may be, and this might be a useful gesture in bargaining with the U.S. But before deciding whether we can do this, we must have the views of the Conference, and our instructions to Sir H. Luke should Exthink be clear that he should get the Conference to consider this aspect of the matter fully.

I take it that we shall at some stage be telling the New Zealand Government that Sir H. Luke will be going to the Conference, but we ought not to do this before Sir H. Luke knows that he is going.

The discussions at the proposed

A135000 29/12/38

Conference wiee face under three main heads: (.) Defence (2) Civil obviolion (3) Political Questions. eds regards (1), the situation has now lecen aftered by New Tealand telegram No. 144 proposing a wide extension of the scope of the This telegram has been discussions. referred to the Secretary to the O.D.C. for consideration of the least procedure for dealing with it, leat it is evident that it will require consideration by some other leady than the O.D.C. E.S. the Deputy Chiefe of Staff or even the Chiefe of Staff themselves, with representatives of the Do, the The brief on C.O. and frenhafes the F.O. any memoranda This aspect of the matter and to be circulated to too conference wice naturally be

(Copy reend to covered bearing)

furchaned by that leady.

ods regards (2), any levieles and memorande will naturally be freefored by Six Wowen Fisher's Committee.

As regards (3), the F.O. suggested in the Enclosure to (40) that it would be sufferent for the U. K. reference talines to have copies of the four documents mentioned therein, but I nather agree with we otherson that something more will be required, and it would be better to have a comprehensive brief. There is also the question of freparing a memorandum for the whole conference on the political executions. St might be beest to arrange a meeting of refuserentatives of the D.O., C.O. and F.O. to consider This. Son H. Batterbee recould be ready to foreside over such a meeting.

As to the exception of representation at the conference, in view of New Tealand telegram No. 144 it now looks as though the conference could not meet until after Sin H. Batterlier's arrival in even Lealand. It will be seen that the over Tealand government themselves suggest that the H. C. foor the Western Pacific should attend.

Curricon

? As at A Healder

Sir V. Shuckbergh I agus Ther a metry

of aparentations of D.O, C.O 170. til be desirable, and -

Especially a, it and both as tings it live a herenany for me to dral with this hater on my amore i N2 - I an quite hady I porsibe over the harting if This is the general wish 1.28 I sutuily oper, & am most protetuto to Sin H. Batterbee for his offer. atonce 42 Certiad from hunder J 381 mulmy Jobe. 12.12 38 if (36) (38) 43 CID. (Sevy Comp) - 21-11.38 Directlede to Dexon (Do) a ajuda for profised confu

44 DO Secret ______ 29. 12. 38 In Glike to Way On Foster we the With refresentation at the Confer 42.43 x 44 should be dr'sceined at his Comprise or france of the in the frequency minutes. On Sain 571/39 45 DO Leent - 5.1.39 luce unus of communation between Sultanding, butt Bakerter, MAyer Jul Leway " Mp Jaw 46 CAD. Ducy like to Deton 5-1-39 I understand from Mr. Dixon that the

Assays for
Thursday 3.15:
Ar A Balluke's
goon asf

I understand from Mr. Dixon that the

Dominions Office will make arrangements for the

Interdepartmental meeting agreed to in the minutes
under No. 41. As this meeting will be concerned/with
the political questions to be discussed at the
proposed conference, I do not think that I need
attend it.

As regards the enclosure to 45, I have suggested to Mr. Dixon that in addition to the officers mentioned in the 4th paragraph of the enclosure, the Joint Planning Committee might also consult Colonel R. Miles of the New Zealand General Staff, who has just completed the course at the Imperial Defence College.

10/1/39.

47 DO. F720/184 Secret - 30.12 38 In Gleke to fact + cope of Levo Lels from Mealand No 144+145 48 SO A167/21/45 -9- 1.39 Leftel from Washington is Congress in Parish latans 1 ut 124