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I have received reports during the past/days of continuing Japanese troop movements to southern Indo-China. These reports indicate a very rapid and material increase in the forces of all kinds stationed by Japan in Indo-China.

It was my clear understanding that by the terms of the agreement -- and there is no present need to discuss the nature of that agreement -- between Japan and the French Government at Vichy that the total number of Japanese forces permitted by the terms of that agreement to be stationed in Indo-China was very considerably less than the total amount of the forces already there.

The stationing of these increased Japanese forces in Indo-China would seem to imply the utilization of these forces by Japan for purposes of further aggression, since no such number of forces could possibly be required for the policing of that region. Such aggression could conceivably be against the Philippine Islands; against the many islands of the East Indies; against Burma; against Malaya or either through coercion or through the actual use of force for the purpose of undertaking the occupation of Thailand. Such new aggression would, of course, be additional to the acts of aggression

already undertaken against China, our attitude towards which is well known, and has been repeatedly stated to the Japanese Government.

Please be good enough to request the Japanese Ambassador and Ambassador Kurusu to inquire at once of the Japanese Government what the actual reasons may be for the steps already taken, and what I am to consider is the policy of the Japanese Government as demonstrated by this recent and rapid concentration of troops in Indo-China. This Government has seen in the last few years in Europe a policy on the part of the German Government which has involved a constant and steady encroachment upon the territory and rights of free and independent peoples through the utilization of military steps of the same character. It is for that reason and because of the broad problem of American defense that I should like to know the intention of the Japanese Government.

